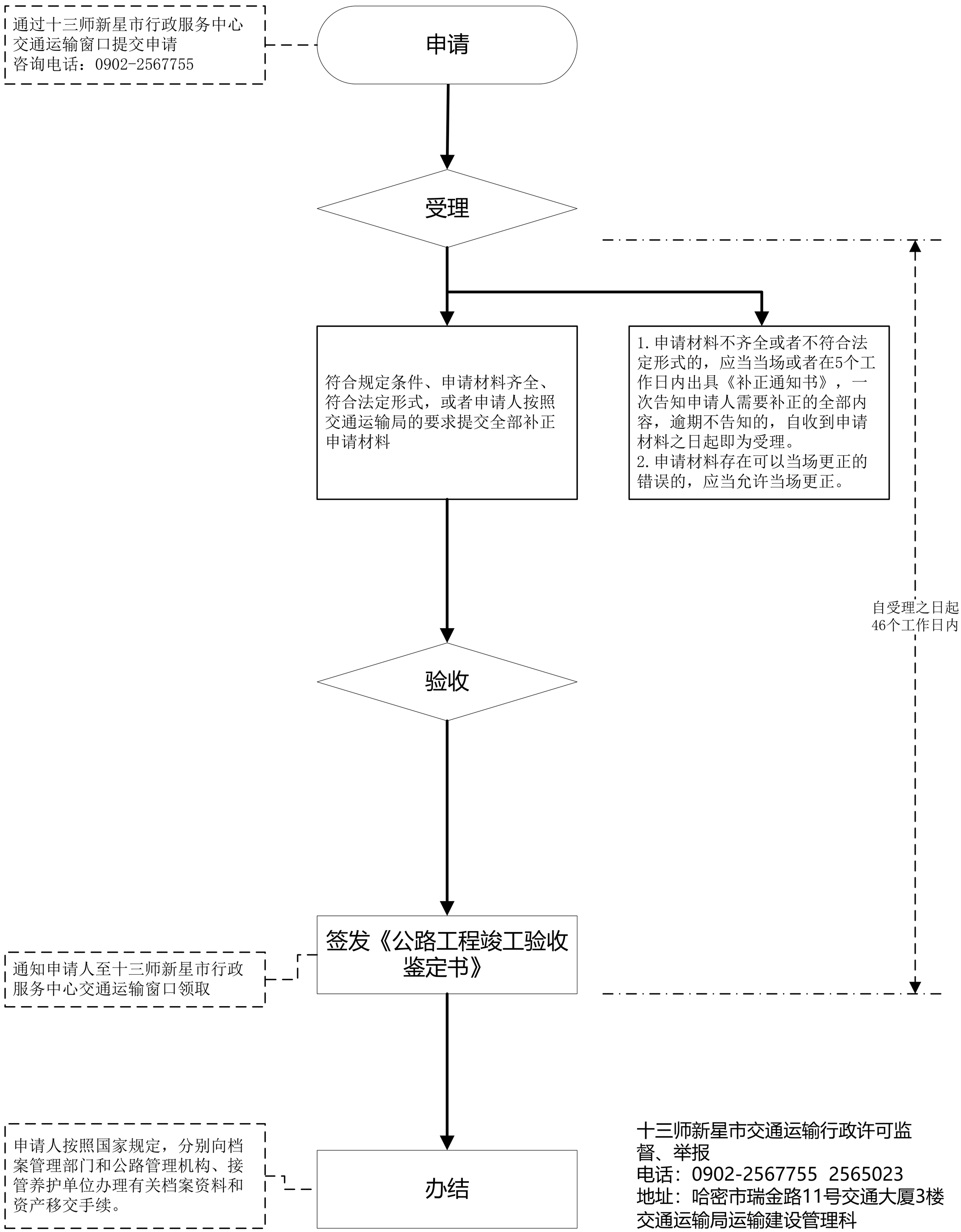公路建设项目竣工验收流程